BAO Progress Report Implementing recommendations of the Auditor General

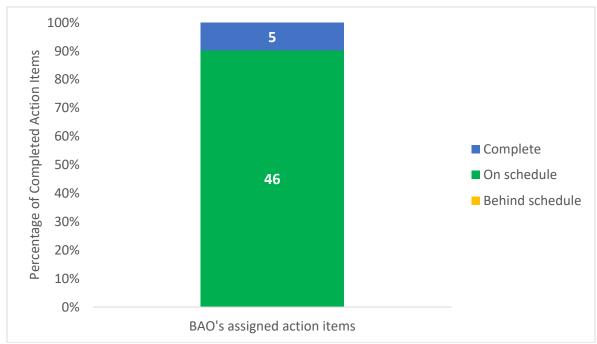
The Bereavement Authority of Ontario (BAO) is hard at work fulfilling its mandate to serve and protect public interest and govern the bereavement sector in the province.

Central to our drive for continual improvement in consumer protection is the audit by the Auditor General of Ontario, who issued 20 recommendations in her December 2020 report on the BAO. These 20 recommendations translated into 56 action items, including 5 action items for other ministries and parties to address. The remaining 51 action items are BAO's responsibility to address and are reported on in the following progress update. This includes 36 action items directed at the BAO, 11 action items directed at the BAO and the Ministry of Government and Consumer Services (MGCS), and 4 action items directed at the BAO and other ministries and parties. The implementation progress for each of these 51 action items will be reported publicly on a quarterly basis, including the status, steps taken and steps to be completed.

Refer to the Auditor General's Report for more detail on the recommendations.

BAO Implementation Plan on the Auditor General of Ontario's Value for Money Audit Recommendations

As of June 30 2021, the BAO has 51 action items on schedule for completion. There are no action items that are behind schedule.



Note: Statuses noted are based on the BAO's self-assessment. Final assessment will be completed by the Auditor General of Ontario.

Recommendation #1:

To protect consumers when making bereavement-related purchases, we recommend that MGCS work with the BAO to:

Action #	Action Item	Status
1.1	Develop effective strategies to increase the transparency of price information to consumers (such as requiring all licensed operators to provide their price lists online as well as an electronic copy or a link to the BAO's consumer information guide), and determine where it will be necessary as a result to amend legislation and/or regulations.	In Progress (on schedule) Target completion – December 31, 2021
	Target Completion Date – December 2021	
<u>Steps Tal</u>	<u>ken</u>	
to incr • Regula every to provision license o • Remin force of social • Develo price t • MGCS 2021,	S held consultations with bereavement sector stakeholde ease price transparency for consumers atory changes were made on April 6, 2021 to require, as bereavement service operator who maintains or makes of mote the sale or provision of, or enter into contracts for, the ed supplies or services to: Ensure that an electronic version of the operator's price without charge, in a printable form, in a clearly visible play website; and Ensure that a link to the consumer information guide pre- BAO Registrar is available in a clearly visible place on the ded the bereavement sector of the regulatory changes to on July 1, 2021 comparison chart was posted on the BAO's website and media oped proposals for legislative and/or regulatory changes ransparency for consumers, and discussed them with M S posted a <u>consultation paper</u> on the Regulatory Registry which includes potential proposals in respect of this item ltation closed August 9, 2021	of July 1, 2021, use of a website the sale of list is available, ace on the epared by the he website o come into promoted via to improve GCS on June 25,

- Follow up with licensees to confirm compliance with regulatory changes as of July 1, 2021
- Meetings between MGCS and BAO to discuss potential legislative and/or regulatory changes, based on the outcome of stakeholder consultations

Recommendation #2:

To protect consumers when making bereavement-related purchases, we recommend that the BAO:

Action #	Action Item	Status
2.1	Standardize the presentation of price lists among all licensed operators and clearly identify whether each of them is required by law and in what circumstances, or if they are optional.	In Progress (on schedule) Target completion – Sept. 30, 2021
2.2	Conduct proactive and unannounced inspections of a sample of licensed operators to identify and deter upselling and/or other unethical practices or actions of non-compliance with legislation and regulations.	In Progress (on schedule) Target completion – Dec. 31, 2021 (Revised from Dec. 31, 2022)
	Target Completion Date – December 2022	
<u>Steps Taken</u>		
 A sample Funeral Establishment price list template for the sector has been drafted and approved by the Registrar The Funeral Establishment price list template for the sector has been shared with the Funeral and Cemetery Advisory Committees 		

- Secret shopping script was finalized, and secret shoppers have been deployed in the sector to determine compliance
- Developed a proposal for legislative and/or regulatory changes to mandate price list adoption and use, and discussed with MGCS
- MGCS posted a <u>consultation paper</u> on the Regulatory Registry on June 25, 2021, which includes potential proposals in respect of this item. The consultation closed August 9, 2021

Steps to be Completed

- Meetings between MGCS and BAO to discuss potential legislative and/or regulatory changes, based on the outcome of stakeholder consultations
- Enforce mandatory compliance from sector licensees to post price lists in a standardized format, if legislative and/or regulatory changes are made

Recommendation #3:

So that all cemetery operators that conduct business in Ontario are licensed to do so, and cannot be licensed if they are not operating appropriately, we recommend that the BAO:

Action #	Action Item	Status
		In Progress (on schedule)
3.1	Gather up-to-date contact information of all cemetery operators.	Target completion – Dec. 31, 2021 (Revised from Dec. 31, 2022)
	Follow up with all cemetery operators who did not renew their licenses in a timely manner and determine the reasons for non-compliance.	In Progress (on schedule)
3.2		Target completion – Dec. 31, 2021
		In Progress (on schedule)
3.3	Require all cemetery operators that are able to be licensed to renew their expired licenses or apply for a new one within a set timeframe.	Target completion – Jun. 30, 2022 (Revised from Dec. 31, 2022)
3.4	Make arrangements with local municipalities to take	In Progress (on schedule)
	over those cemetery operators with expired licenses that cannot be located or are unable to continue managing their cemeteries in perpetuity.	Target completion – Dec. 31, 2022

3.5	Work with the Ministry of Government and Consumer Services (MGCS) to manage the remaining cemeteries that are considered to be abandoned under the <i>Funeral, Burial and Cremation Services</i> <i>Act, 2002.</i>	In Progress (on schedule) Target completion – Dec. 31, 2022	
	Target Completion Date – December 2022		
<u>Steps Tak</u>	<u>ken</u>		
details Associ (AMTC collabo Work to out An Develo the ce 2021,	ning contact details of all cemetery operators and identifies of all cemetery operators with no known contacts by wo iation of Municipal Managers, Clerks and Treasurers of (CO) and Association of Municipalities Ontario (AMO) to contact oration approach with municipalities underway to investigate non-compliant licensee renewal onual License Renewal forms oped proposals for legislative and/or regulatory changes metery abandonment process, and discussed with MGC S posted a <u>consultation paper</u> on the Regulatory Registry which includes potential proposals in respect of this item ltation closed August 9, 2021	orking with the Dontario consider and to email with respect to S on June 25,	
<u>Steps to b</u>	Steps to be Completed		
 All cert and su Consuce cemet Meetin 	tery site information to be updated metery operators who have not renewed their licenses to uspended if necessary utation with MGCS to consider approach to managing ab eries that are located on land that is not within a municip ngs between MGCS and BAO to discuss potential legisla tory changes, based on the outcome of stakeholder cons	andoned ality tive and/or	

Recommendation #4:

To protect consumers' money deposited in care and maintenance funds maintained by cemeteries for upkeep of the cemeteries, we recommend that the BAO:

Action #	Action Item	Status
4.1	Make arrangements with all trustees of cemeteries to obtain access or disclosure of trustee statements directly from them.	Completed

		Target completion – Jun. 30, 2021
4.2	Perform inspections of cemeteries that did not submit their annual reports and other information on time and order them to comply with the legislation.	In progress (on schedule) Target completion – Jun. 30, 2022
	Target Completion Date – June 2022	
 Made arrangements with the largest trust companies in Ontario to request that they provide their cemetery care and maintenance trust statements directly to the BAO, on behalf of licensees To cover the remaining smaller trust companies, BAO contacted all licensees to request that they make arrangements with their trust company so that their cemetery care and maintenance trust statements are sent directly to the BAO from the trust, on behalf of licensees Work underway on expanding inspector watchlists, increasing the number of annual inspections and applying digital technologies to track inspections and flag high-risk operators 		
 Work inspec risk op Inspec 	be Completed to expand inspector watchlists, increase the number of a ctions and apply digital technologies to track inspections perators to be completed ctions of late-filing cemeteries to be performed of annual reports to be incorporated into the annual insp	and flag high-

Recommendation #5: To protect consumer funds held in trust by funeral homes and transfer services, we recommend that the BAO: Action # **Action Item** Status In Progress Perform inspections, or impose conditions or other (on schedule) appropriate consequences, if funeral homes or 5.1 transfer services do not file reports on prepaid funds Target within 90 days after their fiscal year end, or fail to completion take timely action to correct identified deficiencies. Dec. 31. 2021 **Target Completion Date – December 2021** Steps Taken Work underway on performing inspections of late filers Work underway on planning email campaigns to late filers Steps to be Completed Launch targeted inspections of late filers Undertake email campaigns to late filers Inspection rules for late report filers to be incorporated into the annual

inspection plan

Recommendation #6:

To protect consumers through its inspection efforts, we recommend that the BAO use the analyses from its inspection results to:

Action #	Action Item	Status
6.1	Establish an annual inspection plan that targets high- risk areas for inspection, and specifies the percentage of inspections to be reactive and proactive, and how inspections are prioritized based on risk, urgency, and severity of potential non- compliance.	In Progress (on schedule) Target completion – Sept. 30, 2021
Target Completion Date – September 2021		
<u>Steps Taken</u>		

- Meetings with compliance team are underway
 A preliminary risk-based inspection plan has been developed

• Annual inspection plan to be finalized

Recommendation #7: To improve the accuracy and reporting of inspection statistics, we recommend that the BAO:		
Action #	Action Item	Status
7.1	Restate and provide the correct number of inspections in its Annual Report for all previous years.	In Progress (on schedule) Target completion – Dec. 31, 2022
7.2	Conduct periodic verification of inspection counts.	In Progress (on schedule) Target completion – Jun. 30, 2022 (Revised from Dec. 31, 2021)
7.3	Track all trigger events for inspections in one place.	In Progress (on schedule) Target completion – Dec. 31, 2021
7.4	Track, monitor, analyze inspections by types and non-compliance.	In Progress (on schedule) Target completion – Jun. 30, 2022 (Revised from

		Sept. 30, 2021)
7.5	Publicly report on outcomes of inspections.	In Progress (on schedule)
		Target completion – Dec. 31, 2024
	Target Completion Date – December 2024	
 <u>Steps Taken</u> Work underway to implement a digital tracking system for inspections Weekly inspection meetings are being conducted by BAO compliance, and inspection teams to discuss how to track potential inspections that arise out of complaints or late filings 		
 <u>Steps to be Completed</u> Annual reports to be updated Weekly inspection meetings to continue A detailed work plan to implement a new Customer Relationship Management (CRM) software system capable of tracking inspections to be developed 		

Recommendation #8 To help protect consumers against financial harm and increase deterrence, we recommend that the BAO:		
Action #	Action Item	Statu
	Review and shorten its existing one-year internal	In Prog (on sche

8.1	Review and shorten its existing one-year internal policy to follow up on significant non-compliance issues.	In Progress (on schedule) Target completion – Dec. 31, 2021
8.2	Place appropriate conditions on operators based on the type and severity of their violations if deficiencies are not corrected in accordance with its internal policies.	In Progress (on schedule)

Status

		Target completion – Dec. 31, 2021
	Work with the MGCS to adopt best practices from	In Progress (on schedule)
8.3	other jurisdictions to expand enforcement tools, such as the ability to levy an administrative penalty.	Target completion – Sept. 30, 2022
	Provide the public with more details on licensing and	Completed
8.4	enforcement decisions and actions taken against licensed and non-licensed operators, with the privacy of the families being protected.	Target completion – Jun. 30, 2021
	Target Completion Date – September 2022	
 More stringent conditions on non-compliant licensees have been introduced Developed guidelines that are available on the BAO's public website on what level of detail, duration and placement will be provided for licensing and enforcement actions Undertook discussions with MGCS on best practices regarding enforcement tools MGCS posted a <u>consultation paper</u> on the Regulatory Registry on June 25, 2021, which includes potential proposals in respect of this item. The consultation closed August 9, 2021 Establishment of Discipline and Appeal committees (members have been appointed) 		
 Steps to be Completed Internal policy on when to follow up on significant non-compliance issues has to be developed Meetings between MGCS and BAO to discuss potential legislative and/or regulatory changes, based on the outcome of stakeholder consultations Training to be provided to the Discipline and Appeal committees in late 2021, and full committee operations to be rolled out in 2022 		

Recommendation #9 To assess the sufficiency of caseloads and to improve the quality of work done by inspectors, we recommend that the BAO:		
Action #	Action Item	Status
		In Progress (on schedule)
9.1	Establish a system to track and measure inspector time and workload.	Target completion – Jun 30, 2022 (Revised from Dec. 31, 2021)
	Compare the actual time against budgeted time spent per inspection and identify reasons for significant discrepancies.	In Progress (on schedule)
9.2		Target completion – Sept. 30, 2022
		In Progress (on schedule)
9.3	Regularly review inspectors' caseloads and quality of work to identify areas for improvement in resource allocation and for training purposes.	Target completion – Jun 30, 2022 (Revised from Dec. 31, 2021)
		In Progress (on schedule)
9.4	Require inspectors to complete their files and save all the supporting documents on a timely basis.	Target completion – Jun 30, 2022 (Revised from Dec. 31, 2021)
	Desument managerial reviews on each increation file	In Progress (on schedule)
9.5	Document managerial reviews on each inspection file and make improvements as needed.	Target completion – Jun 30, 2022

		(Revised from Dec. 31, 2021)
9.6	Conduct a performance review, at least annually, for each inspector.	In Progress (on schedule) Target completion – Sept. 30, 2021
	Target Completion Date – September 2022	
 <u>Steps Taken</u> Time tracking policy and software have been implemented for inspectors Review of inspectors' caseloads and work quality has been prepared and first performance reviews of inspectors conducted using BambooHR software Managerial reviews on inspection files have been documented 		
Steps to be Completed		
• Discrepancies in actual versus budgeted inspection time to be investigated		

• Written policies requiring timely documentation of workload to be developed

Recommendation #10:

To better measure the effectiveness of its inspection role and make improvements where and when needed, we recommend that the BAO:

Action #	Action Item	Status
10.1	Measure and monitor additional performance measures, such as the number of inspections by type, and average time spent per inspection, time taken to correct non-compliance issues and percentage of compliance rate as a result of inspections.	In Progress (on schedule) Target completion – Sept. 30, 2022
Target Completion Date – September 2022		
<u>Steps Taken</u>		
 Performance measures of other delegated administrative authorities have been reviewed 		

- A list of initial performance measures that can be tracked currently and a "wish list" of performance measures to be tracked in a new CRM software system to be developed
- Revised performance measures to be submitted to the ministry for approval
- The ministry to review the BAO's proposed performance measures, as part of a broader review of the performance measures of most administrative authorities under the ministry's oversight.

Recommendation #11

To better track and monitor all consumer complaints and inquiries so that they are addressed on a timely basis, we recommend that the BAO:

Action #	Action Item	Status
11.1	Establish a formal policy to define which kind of inquiry should become a complaint, and what kind of complaint should be forwarded for an inspection.	In Progress (on schedule)
		Target completion – Dec. 31, 2021
11.2	Upgrade the functionality of its information system so that summary reports on the number and nature of complaints can be produced electronically.	In Progress (on schedule)
		Target completion – Dec. 31, 2022
	Instruct staff to record and update the status of complaints and inquiries consistently, accurately, and in a timely way.	Completed
11.3		Target completion – Jun. 30, 2021
11.4	Review the actual time taken to process complaints and establish a more reasonable turnaround time target.	Completed
		Target completion – Sept. 30, 2021

Target Completion Date – December 2022

Steps Taken

- IT consultant has been hired to upgrade IT system
- Developed training documents and conducted training for the BAO's complaints team. Staff training undertaken to record and update the status of complaints and inquiries consistently, accurately, and in a timely way
- Internally established a turnaround target of 60 days

Steps to be Completed

- A new CRM software system is to be developed
- Formal policy to be updated to define escalation criteria for complaints

Recommendation #12: To effectively address any large-scale death event such as a natural disaster or nonnatural event, we recommend that the Office of the Chief Coroner, working with the BAO: Action # Action Item Status In Progress (on schedule) Revisit the Provincial Mass Fatality Plan and incorporate any key information, inputs and lessons 12.1 Target learned from the provincial response to the completion -COVID-19 pandemic by the BAO. December 31. 2021 **Target Completion Date – December 2021** Steps Taken

• The Office of the Chief Coroner consulted with the BAO on the Provincial Mass Fatality Plan (the Plan) in September 2020. The BAO's feedback was incorporated into the Plan at that time

Recommendation #13:

To carry out its licensing regulatory role, we recommend that the BAO:

Action #	Action Item	Status
	Require all transfer service providers to be licensed across the province.	In Progress (on schedule)
13.1		Target completion – Dec. 31, 2021
	Target Completion Date – December 2021	
 <u>Steps Taken</u> Hybrid licence class (Restricted Transfer Service) has been developed using the Registrar's conditions of licensure Worked with Humber College to develop an education system for Restricted Transfer Service operators Online trainings for all Restricted Transfer Service licensees started on June 1 		
 <u>Steps to be Completed</u> All individuals eligible for the hybrid licence will be licensed on condition that they complete the Restricted Transfer Service course offered by Humber College 		

Recommendation #15:

To help protect the environment and comply with the Environment Protection Act, we recommend that the Ministry of Environment, Conservation and Parks (Environment Ministry:

Action #	Action Item	Status
15.1	Cross-check its lists for Environmental Compliance Approvals with the list of crematoriums maintained by the Bereavement Authority of Ontario to ensure that the lists are complete	In Progress (on schedule) Target completion – Dec. 31, 2021
Target Completion Date – December 2021		
<u>Steps Taken</u>		

- BAO licensing staff member provided the Ministry of Environment, Conservation and Parks (MECP) with a list of crematoriums
- MECP agreed to notify BAO of any problems that arise during investigations
- Meeting with MECP has taken place
- BAO has developed a policy to provide MECP with crematorium list on an annual basis

• MECP to contact BAO to discuss next steps after they have developed an implementation plan

Recommendation #16

To help protect the environment and comply with the Environmental Protection Act, we recommend that the BAO work with the Ministry of Environment, Conservation and Parks (MECP) to:

Action #	Action Item	Status
16.1	Verify that all licensed funeral homes (Class 1) possess a current hazardous waste generator number.	In Progress (on schedule)
		Target completion – Dec. 31, 2021
16.2	Verify that all licensed funeral homes (Class 1) with a hazardous waste generator number, but without any declared hazardous waste generation, dispose of hazardous waste properly.	In Progress (on schedule)
		Target completion – Dec. 31, 2021

Target Completion Date – December 2021

<u>Steps Taken</u>

- Consultation with MECP underway
- Provided licensees with a how-to guide on Hazardous Waste Information Network (HWIN) usage, <u>sent March 3, 2021</u>
- Surveys sent to the licensed funeral homes to obtain their hazardous waste generator number

- Inspection procedures to be updated to include oversight on hazardous waste
- Verification of proper disposal of waste using the licensed funeral homes hazardous waste generator numbers

Recommendation #17

To protect the public and the environment, we recommend that the MGCS work with the BAO to:

Action #	Action Item	Status
17.1	Conduct research on emerging technologies for disposing of human remains.	In Progress (on schedule)
		Target completion – Dec. 31, 2022
17.2	Allow for licensing to be delayed until the safety of the new technology is determined and decide on amendments to the legislation and/or regulations where needed.	In progress (on schedule)
		Target completion – Dec. 31, 2022
	Target Completion Date – December 2022	
 <u>Steps Taken</u> Jurisdictional scan in respect of action 17.2 has been undertaken by MGCS Undertook discussions with MGCS on these recommendations MGCS posted a <u>consultation paper</u> on the Regulatory Registry on June 25, 2021, which includes potential proposals in respect of action 17.2. The consultation closed August 9, 2021 		
Steps to be Completed		
resea		
	ngs between MGCS and BAO to discuss potential legisla atory changes, based on the outcome of stakeholder con	

Recommendation #18 To implement appropriate provincewide inspection processes and coverage of the bereavement sector, we recommend that the BAO: Action # Action Item Status In Progress (on schedule) Consult and collaborate with local public health units 18.1 and the Ministry of Labour to re-examine the Target purposes and necessity of various inspections. completion -Dec. 31, 2022 In Progress (on schedule) Estimate the costs of comprehensive inspection 18.2 covering all key areas if they were mainly carried out Target by the BAO. completion – Dec. 31, 2022 In Progress (on schedule) Review the licensing fees needed to cover the 18.3 estimated cost of comprehensive inspection function. Target completion -Dec. 31, 2022 In Progress Establish a memorandum of understanding with (on schedule) public health units and the Ministry of Labour to 18.4 specify their new roles and responsibilities over Target completion inspection. Dec. 31, 2022 **Target Completion Date – December 2022** Steps Taken Meetings with the Ministry of Health (MOH) have taken place Initial outreach to the Ministry of Labour. Training and Skills Development (MLTSD) has taken place Steps to be Completed

• BAO to work with the MLTSD, MOH and public health units

Recommendation #19 To improve the oversight of the BAO and increase consumer representation, we recommend that the MGCS work with the BAO to:		
Action #	Action Item	Status
	Increase public awareness of the BAO.	In Progress (on schedule)
19.1		Target completion – Dec. 31, 2021
	Establish additional performance measures and targets to evaluate its effectiveness in achieving its mandate.	In Progress (on schedule)
19.2		Target completion – Dec. 31, 2021 (Revised from Sep. 30, 2022)
	Approve agreed-upon regulation changes in a timely manner.	In Progress (on schedule)
19.3		Target completion – Dec. 31, 2021
	Effectively communicate and consult with each other regularly on key areas.	In Progress (on schedule)
19.4		Target completion – Dec. 31, 2021
	Reduce the number of Board members to the appropriate staffing ratio.	In Progress (on schedule)
19.5		Target completion – Dec. 31, 2022

19.6	Elect or appoint Board member(s) who advocate for consumers.	In Progress (on schedule) Target completion – Dec. 31, 2022
	Target Completion Date – December 2022	
<u>Steps Tak</u>	<u>ken</u>	
on key BAO h potent respec Perfor provin Regula framew Regula require Social aware Board compo MGCS 2021,	ar meetings between MGCS and the BAO are underway of areas has provided feedback on a number of MGCS consultation ial changes to the cemetery care and maintenance fund of increasing transparency for consumers of bereavery mance measures of other delegated administrative author cial bereavement regulators have been reviewed atory changes were made to the cemetery care and main work, effective on Jan 1, 2022 atory changes were made to license display and price tra- ements, effective on July 1, 2022 media campaigns and radio advertising used to increas ness of the BAO discussions underway about the potential to change boar osition S posted a <u>consultation paper</u> on the Regulatory Registry which includes potential proposals in respect of this item ness of the BAO). The consultation closed August 9, 202	ons (e.g., on framework, in pent services) orities and other ntenance fund ansparency e public ard size and y on June 25, o (increasing
 Meetir additio A list of list" of be dev Revise The m a broa author Meetir regula 	be Completed ags between the BAO Registrar and the Board to discuss anal performance measures of initial performance measures that can be tracked curred performance measures to be tracked in a new CRM soft veloped ed performance measures to be submitted to the ministry inistry to review the BAO's proposed performance measures der review of the performance measures of most admini- ities under the ministry's oversight. ags between MGCS and BAO to discuss potential legislat tory changes, based on the outcome of stakeholder con- to finalize decision on board size and composition	ently and a "wish tware system to / for approval ures, as part of strative tive and/or

Recommendation #20 To improve the Board oversight of the BAO with a mandate to protect consumers, we recommend the Board of Directors: Action # Action Item Status In Progress (on schedule) Regularly evaluate the effectiveness of the BAO in achieving its mandate by obtaining and reviewing Target 20.1 complete, accurate and up-to-date information to completion – make decisions. Dec. 31. 2021 (Revised from Sep. 30, 2022) Completed Re-evaluate the need and cost-effectiveness of 20.2 establishing the Discipline Committee and the Appeal Target Committee (D&A). completion -Jun. 30, 2021 **Target Completion Date – December 2021** Steps Taken • Board is moving forward with D&A committees • The Terms of Reference for D&A committees were approved in January 2021 Call for nominations to solicit members was published in February 2021 Obtained Board input on regulatory operating framework in June 2021 Board approved membership of D&A committees. Steps to be Completed D&A committees to receive training before commencing operations Management to work with the Board to determine performance metrics reauired Board to finalize revamped strategy in February 2022 •